

Joint civil society statement on the Rwanda Bill for Second Reading in the House of Lords, January 2024

The Safety of Rwanda (Asylum and Immigration) Bill is a constitutionally extraordinary and deeply harmful piece of legislation. It threatens the universality of human rights and is likely in breach of international law, striking a serious blow to the UK's commitment to the rule of law. It was not a Government manifesto commitment - on the contrary, it will hinder the UK's ability to "continue to grant asylum and support to refugees fleeing persecution". As a coalition of more than 260 organisations working in and across the UK, we call on Peers to reject the Bill at Second Reading.

The Rwanda Bill undermines the principle that human rights are universal - that they apply to all of us, regardless of where we are from. Going even further than recent Government legislation such as the Illegal Migration Act (IMA), the Rwanda Bill disapplies key aspects of our Human Rights Act (HRA) which include basic, minimum standards that exist to protect us all. This will create a two-tiered system of human rights protection, where adults and children seeking safety who are threatened with removal to Rwanda will not have the full protections of the HRA to enforce their rights in domestic courts.

The Rwanda Bill is an attack on the constitutional role of the judiciary and the rule of law. The Bill legislates something that has been authoritatively found to be false by the Supreme Court and requires it to be treated as true in perpetuity. Even if a court heard overwhelming evidence that Rwanda was unsafe, it would be required to ignore the facts in front of them to "conclusively" treat Rwanda as a safe country. If the Government is so confident about the legality of the new Rwanda treaty, it should not fear independent oversight by domestic courts. If Parliament validates legislating legal fictions in this way, it would set a dangerous precedent for future governments - a threat to rights protections for all. Moreover, the Bill severely restricts grounds for resisting government decisions and domestic court remedies. Limiting access to justice in this way is an erosion of the principle that we are all equal before the law.

The Bill puts the UK on a direct collision course with the European Court of Human Rights (ECtHR). Its cover contains an extraordinary statement - that the Government cannot say that it complies with the UK's obligations under the European Convention on Human Rights (ECHR). In particular, the Bill expands powers given to Ministers in the IMA to ignore interim measures of the ECtHR and that Act's prohibition on

UK courts having regard to an interim measure when considering any application/appeal relating to removal to Rwanda. Interim measures are a life-saving tool that allow the ECtHR in exceptional circumstances to place a temporary stop on an action where there is an imminent risk of irreparable harm, to allow time for a full judgment to take place. They are binding on the Government under international law. Giving a Minister legislative validation in ignoring them is a deeply concerning green light to the breaking of international law and erodes the UK's commitment to the Convention. The Government itself admits in its ECHR memorandum that using the power would likely breach the ECHR.

The Bill also reneges on other international commitments. In particular, it risks violating the principle of non-refoulement, which the Supreme Court found has been given effect by multiple international treaties to which the UK is a party (including the Refugee Convention and UN Convention Against Torture). The Rwanda scheme is an attempt by the UK Government to shirk its obligations to consider asylum claims and support those granted protection as part of the international refugee protection system. Even more alarmingly, the Bill states that the Government and courts should treat Rwanda as a safe country, regardless of "any interpretation of international law by the court or tribunal". This extreme provision will damage the UK's international reputation and ability to hold other states to account for human rights abuses.

The Rwanda Bill will breach the Belfast/Good Friday Peace Agreement (B/GFA) and Article 2 of the Windsor Framework. The B/GFA commits the UK Government to "complete incorporation into Northern Ireland law of the ECHR, with direct access to the courts, and remedies for breach of the Convention, including power for the courts to overrule Assembly legislation on grounds of inconsistency." These safeguards, as well as the Government's Windsor Framework commitment to 'no diminution of rights in Northern Ireland', will be violated by proposals in the Bill which directly restrict domestic access to the courts, remove remedies for breaches of the Convention, and reduce the rights of refugees below the standards set by the ECHR and other relevant international law.

Either we all have human rights, or none of us do. The Government must not be allowed to pick and choose when our fundamental rights apply, nor to undermine the ways that we can hold it to account.

Signatories:

- 1. ACES
- 2. Action Foundation
- 3. African Rainbow Family
- 4. Agenda Alliance
- 5. All Out
- 6. Alzheimer Scotland
- 7. Amina MWRC
- 8. Amnesty Bourneville
- 9. Amnesty International UK
- 10. Anti Trafficking and Labour Exploitation Unit (ATLEU)
- 11. Anti-Slavery International
- 12. Anti-Trafficking Monitoring Group
- 13. Art27 CIC
- 14. Art27 Scotland
- 15. Article 39
- 16. Association of Visitors to Immigration Detainees
- 17. Asylum Link Merseyside
- 18. Asylum Matters
- 19. Asylum Support Appeals Project
- 20. Bail for Immigration Detainees
- 21. Baobab Centre for Young Survivors in Exile
- 22. Baptist Union of Wales
- 23. Baptists Together
- 24. BARAC UK
- 25. Basis Yorkshire
- 26. Become
- 27. Best for Britain
- 28. BIASAN
- 29. Birmingham City of Sanctuary
- 30. Birmingham Community Hosting Network (BIRCH)
- 31. Birthrights
- 32. Blaksox
- 33. Bloody Good Period
- 34. Boaz Trust
- 35. Bradford and Shipley TUC
- 36. Bradford City of Sanctuary
- 37. Bridges Programmes
- 38. British Association of Social Workers
- 39. Bromsgrove and Redditch Welcome Refugees
- 40. C-Change Scotland
- 41. Cambridge Refugee Resettlement Campaign
- 42. CARAS (Community Action for Refugees and Asylum Seekers)
- 43. Cardiff University
- 44. Care4Calais
- 45. Carers Trust Scotland
- 46. Caritas Cardiff
- 47. Caritas Shrewsbury
- 48. Carlisle One World Centre

- 49. Carlisle Refugee Action Group
- 50. Central England Law Centre
- 51. Cheshire, Halton & Warrington Race & Equality Centre
- 52. Children in Scotland
- 53. Children's Parliament
- 54. Children's Rights Alliance for England, part of Just for Kids Law
- 55. Circles Network
- 56. Citizens Advice Newcastle
- 57. City of Sanctuary Sheffield
- 58. City of Sanctuary UK
- 59. Civil Society Alliance
- 60. Close the Gap
- 61. Common space Common humanity
- 62. Community Integration and Advocacy Centre (CIAC)
- 63. Community Policy Forum
- 64. Compassion in Politics
- 65. Conversation Group Newcastle
- 66. Coram Children's Legal Centre
- 67. Coventry Refugee and Migrant Centre
- 68. Derby Stand up to Racism
- 69. Derbyshire LGBT+
- 70. Distribute Aid
- 71. Doctors of the World UK
- 72. Ecojustice Ireland
- 73. ECPAT UK (Every Child Protected Against Trafficking)
- 74. Edinburgh City Mission
- 75. Edmund Rice England
- 76. Elmbridge CAN
- 77. End Violence Against Women Coalition
- 78. ENTRAIDE
- 79. ESAScotland
- 80. Equality Network
- 81. Equally Ours
- 82. Fair Vote UK
- 83. Faith & the Environment Lincolnshire Group
- 84. Faith in Older People
- 85. Focus on Labour Exploitation (FLEX)
- 86. FODI
- 87. forRefugees
- 88. Forth Valley Migrant Support Network
- 89. Freedom from Torture
- 90. Friends of the Earth (England Wales and Northern Ireland)
- 91. furness multicultural community forum
- 92. Furness Refugee Support
- 93. GARAS
- 94. Gatwick Detainees Welfare Group
- 95. Glasgow Disability Alliance
- 96. Glitter Cymru
- 97. Global Justice Now

98. Global Link 99. Greater Manchester Immigration Aid Unit 100.Growing Together Levenshulme 101. Hackney Stand Up to Racism 102.Haringey Welcome 103. Hastings Community of Sanctuary 104. Health and Social Care Alliance Scotland (the ALLIANCE) 105. Heanor Baptist Church 106.Helen Bamber Foundation 107. Herts for Refugees 108.HIAS+JCORE 109. Hope for Justice 110. Human Rights Consortium Scotland 111. Human Rights Watch 112. Humanist Society Scotland 113. Humanists UK 114. Humans for rights network 115. Ice and Fire Theatre 116. Idaraya life CIC 117. Immigration Law Practitioners' Association 118. Inclusion North CIC 119. INQUEST 120.International Bar Association's Human Rights Institute 121. Iragi Association 122. Islington Law Centre 123.JCT - Joining Communities Together 124. Jesuit Refugee Service UK 125. Joanna Proiect 126. Juno Women's Aid 127. Just Fair 128. Just Futures Centre for Child, Youth, Family and Community Research, University of Huddersfield 129. JustRight Scotland 130.Kids in Need of Defense UK 131. Latin American Women's Rights Service 132.Law Centres Network 133.Learn for Life Enterprise 134.Leeds Destitute Asylum-Seekers Support 135.LeedsTransVoice 136.Legal Aid Practitioners Group 137.LGBT Health and Wellbeing 138.LGBT Youth Scotland 139.Liberty 140.Lichfield Quaker Meeting, Staffordshire 141. London Friend 142.Louth Churches for Refugees 143.Macc 144. Magic for Smiles 145. Making Rights Real 146. Manchester BME Network CIC 147. Manchester City of Sanctuary

148. Manchester Migrant Solidarity 149. Manchester Refugee Support Network 150.MAP MIDDLESBROUGH 151. Maryhill Integration Network 152. Medical Justice 153.Mermaids 154. Merseyside Solidarity Knows No Borders 155. Metropolitan Community Church of North London 156.METRO Charity 157. Micro Rainbow CIC 158. Migrant and Refugee Children's Legal Unit (MiCLU) 159. Migrants Organise 160. Migrants' Rights Network 161. Muslim Council of Britain 162.NACCOM 163.National AIDS Trust 164. National Autistic Taskforce 165. National Board of Catholic Women (NBCW) 166.New Europeans UK 167.New to the UK (Churches Together in North Shields) 168.Newcastle City Council 169. Nottingham & Nottinghamshire Refugee Forum (NNRF) 170.Oldham Unity 171. One Life To Live 172. One Roof Leicester 173. Open Door North East 174. Our Second Home 175. Outside the Box 176. Parenting Across Scotland 177. Participation and the Practice of Rights 178. Partners in Advocacy 179. Pendle New Neighbours 180.PERN Penrith and Eden Refugee Network 181. Phoenix Care Group 182. Plan International UK 183. Planning Democracy 184. Positive Action For Refugees and Asylum Seekers (PAFRAS) 185.Praxis 186. Public Law Project 187. Quaker Asylum and Refugee Network 188. Quakers in Britain 189. Rainbow Haven 190.Rainbow Migration 191. Rape Crisis Scotland 192.RealisingRights 193. Reclaim the Agenda 194.REDRESS Trust 195. Refugee Action 196.Refugee Council

197. Refugee Education UK 198. Refugee Welcome Homes 199.René Cassin 200. ReportOUT 201.Restore, a project of Birmingham Churches Together 202. Rethink Rebuild Society 203. Right to Remain 204. Rights & Choices (Women's Support Project) 205. Rights of Women 206. Safe Passage International 207. SAYiT 208. Scottish Independent Advocacy Alliance 209. Scottish Refugee Council 210. Scottish Women's Aid 211. Scottish Youth Parliament 212. Simon Community Scotland 213. Six Ways Erdington Baptist Church 214.SMK Law Solicitors 215. Snowdrop Project 216. Somali Adult Social Care Agency 217. South London Refugee Association 218. South Yorkshire Migration and Asylum Action Group 219. Southeast and East Asian Centre (SEEAC) 220. Space Youth Project 221.St. Vincents Justice & Peace group 222. Stand & Be Counted 223. Statewatch 224. Stories of Hope and Home 225. Student Action for Refugees (STAR) 226. Support After Rape & Sexual Violence Leeds (SARSVL) 227. Tai Pawb 228. Tees Valley of Sanctuary 229. The Baobab 230. The Children's Society 231. The Comfrey Project 232. The Hong Kong Scots 233. The Hummingbird Refugee Project- Brighton 234. The Joint Council for the Welfare of Immigrants (JCWI) 235. The Kite Trust 236. The Methodist Church 237. The Paristamen Charity

- 238. The Public Interest Litigation Support (PILS) Project
- 239. The Separated Child Foundation
- 240. The United Reformed Church
- 241. The William Gomes Podcast
- 242. Time to be Out
- 243. Together Now
- 244. Together with Migrant Children
- 245. Together with Refugees Stroud District

246. Tulia Group 247. Tynemouth Together with Refugees 248. Tyneside Welcomes 249. UK Black Pride 250. Unison 251. Unlock Democracy 252. Upbeat Communities 253. Vauxhall Community Law and Information Centre 254. Voices in Exile 255. Welfare Scotland 256. Welsh Centre for International Affairs 257. Welsh Refugee Council 258. Wers campaigning group 259. West London Welcome 260. WISH 261. Women for Independence 262. Women for Refugee Women 263. Women's Health Matters

- 264. Women's International League for Peace and Freedom UK
- 265. Young Roots